

Passive Spectrum & Weather Forecasting

Policy Realities and Opportunities

RFI 2022

RFI on NWP across the Weather Enterprise
A Case Study on 24 GHz Policy Developments in the U.S.

Prepared by:



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Narayan Strategy

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iPhone 13

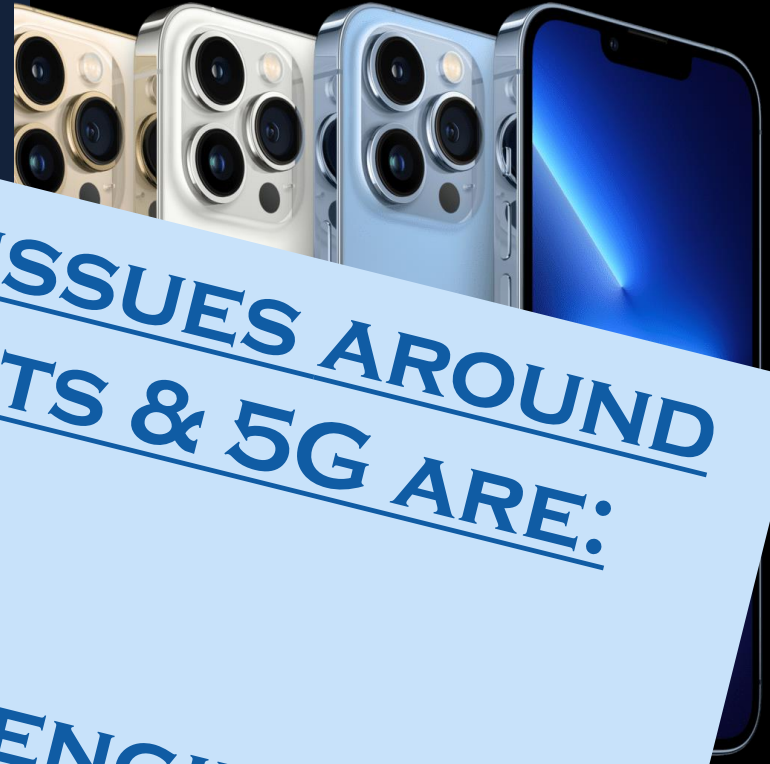
Your new superpower.

Available starting 9.24.



Source: Time Magazine / Apple.com

iPhone 13



BUT THE BROADER ISSUES AROUND WEATHER FORECASTS & 5G ARE:

- **MORE COMPLEX**
- **MORE NUANCED**
- **EVEN MORE CHALLENGING**

iPhone 13 Will Operate in:

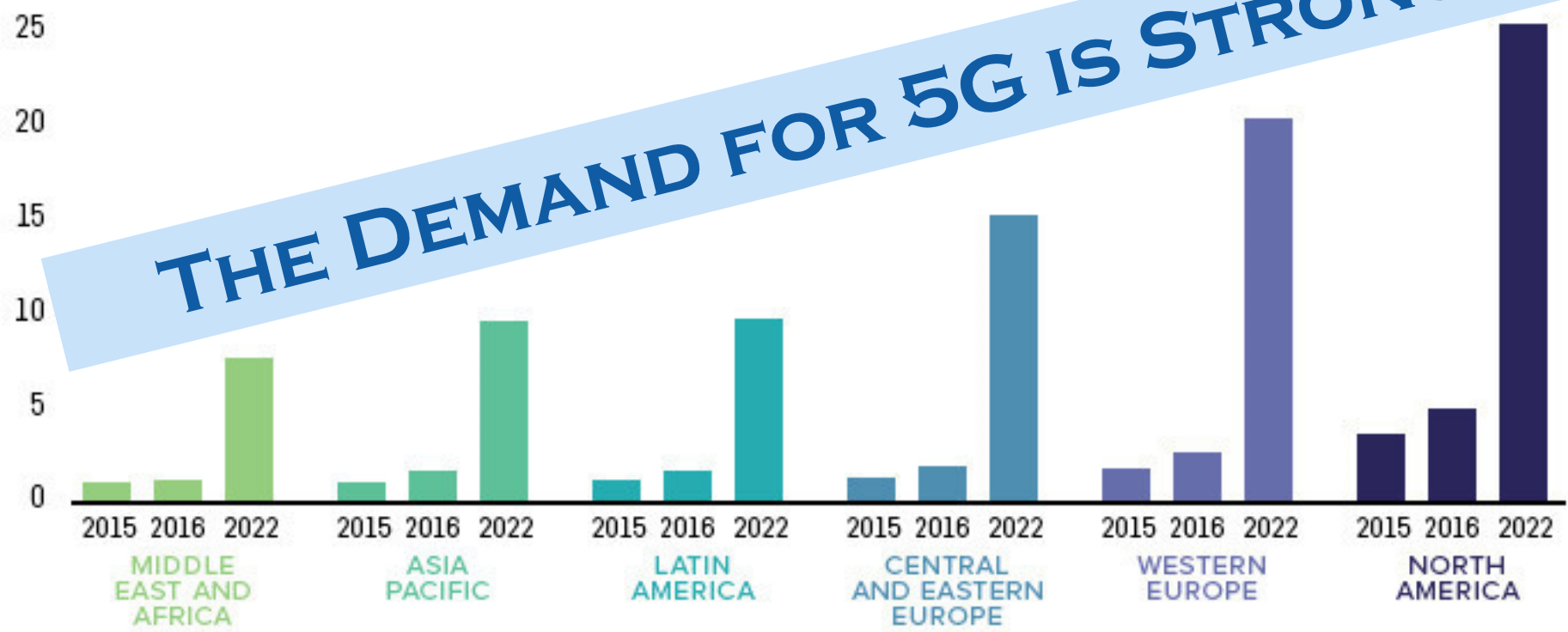
24.25-27.50 GHz

250 MHz above NOAA JPSS' ATMS sensor Ch 1

37.00 – 40.00 GHz

adjacent to 36-37 GHz passive band used by U.S. Dept of Defense (DoD) and others

DATA TRAFFIC PER SMARTPHONE (GB / MONTH)



SOURCE: Ericsson

**Data Traffic Per SmartPhone in GB per month
Each World Region in 2015, 2016, and projected to 2022
(as of 2018)**

SOURCE: <https://www.weforum.org/agenda/2018/07/the-breathtaking-complexity-of-the-wireless-spectrum/>



Key Questions

Why are passive measurements crucial to meteorology?

How did weather forecasting and 5G get so political?

What are the “lessons learned” for the *weather enterprise*?

WHAT IS THE WEATHER ENTERPRISE?⁶

The sectors that contribute to the science of weather -- academia, government, industry & supporting organizations

Private Sector
Weather Companies

Weather
Broadcasters

Environmental
Satellite/
Technology
Manufacturers

American
Geophysical Union
(AGU)

American
Meteorological
Society (AMS)

Science Agency
Government
Contractors.

Weather Affected
Industries
(Agriculture, Energy)

Certified Consulting
Meteorologists (and
other consultants)

American Weather
and Climate Industry
Association (AWCIA)

National Weather
Association (NWA)

State / Local
Government
Agencies

Federal Government
Agencies

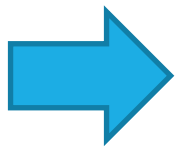
Universities /
Colleges

FFRDCs (federally
funded R&D centers)

Terminology developed by the U.S. National Academy of Sciences in early 2000s, embraced by the AMS, NOAA and other entities.



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Passive Observations: Critical to Forecast Accuracy

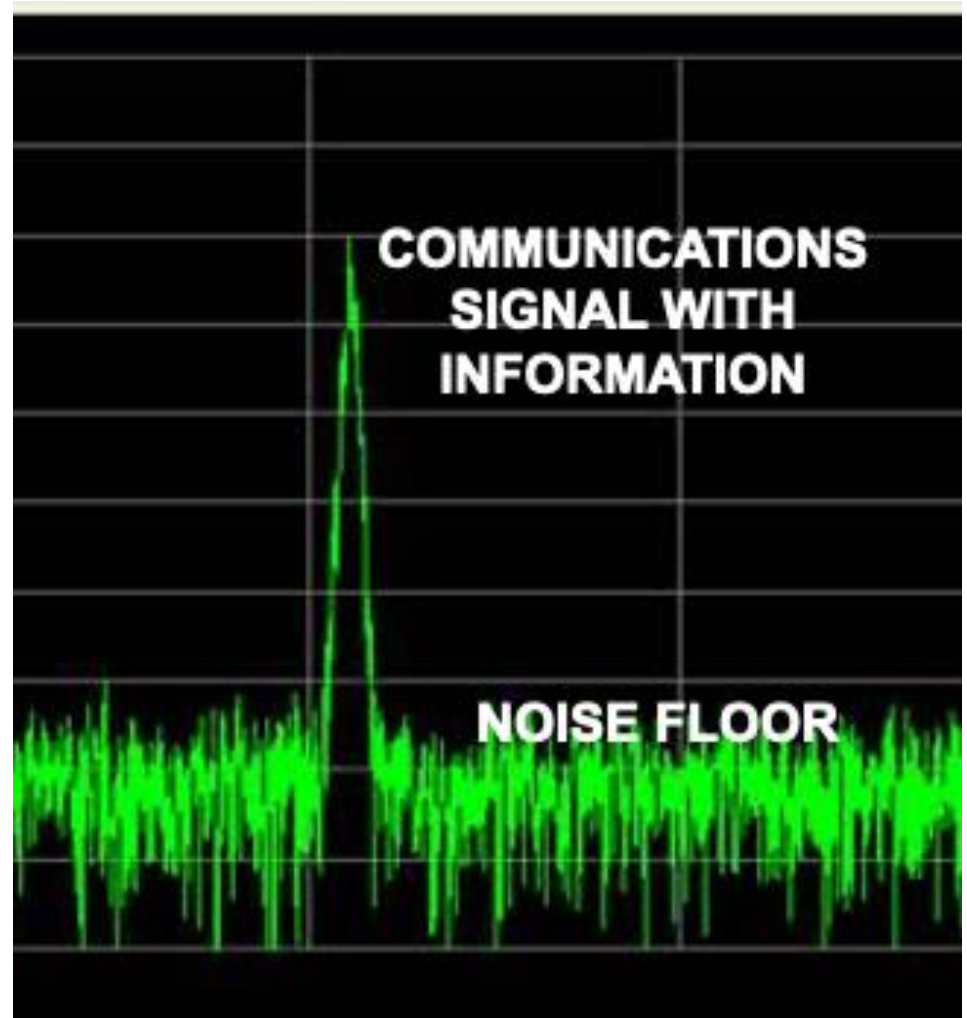


Historic Flooding in Houston, Texas following Hurricane Harvey, August 2017

Credit: LM Otero / AP via The Atlantic

Passive Data & Weather Forecasts

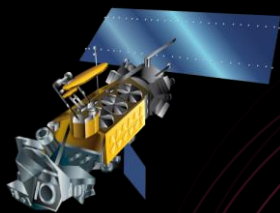
“Space-based radiometers use the radio spectrum noise floor to measure the weak emissions of the atmosphere. From these data, temperature, water vapor and other values may be determined.”



Source: Testimony by David Lubar to U.S. House of Representatives; Hearing of the Science, Space & Technology Committee; July 2021

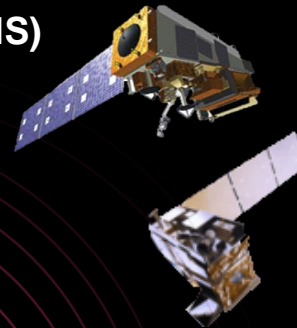
Radiometer Sensors on U.S. Operational Environmental Satellites

19.350 GHz
 22.235 GHz
 37 GHz
 50.3 GHz
 50.5 GHz
 52.8 GHz
 53.2 GHz
 53.596 GHz
 54.35 GHz
 54.4 GHz
 54.9 GHz
 55.5 GHz
 57.290 GHz
 58.4 GHz
 58.825 GHz
 59.4 GHz
 60.793 GHz
 63.283 GHz
 91.655 GHz
 150 GHz
 183.31 GHz



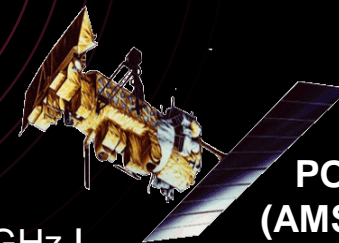
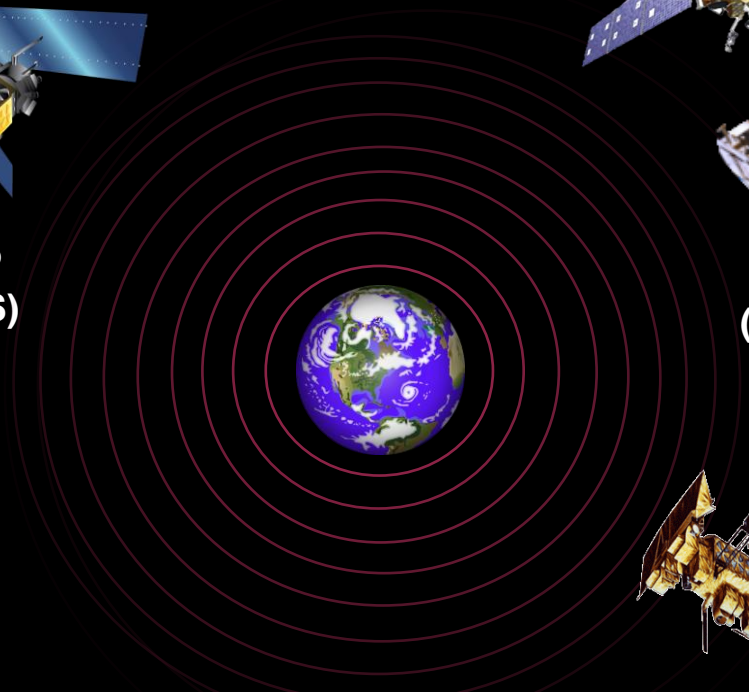
**DMSP
(SSMIS)**

**JPSS
(ATMS)**



**SNPP
(ATMS)**

23.8 GHz
 31.4 GHz
 50.3 GHz
 51.76 GHz
 52.8 GHz
 53.596 GHz
 54.4 GHz
 54.94 GHz
 55.5 GHz
 57.290 GHz
 89.5 GHz
 165.5 GHz
 183.31 GHz



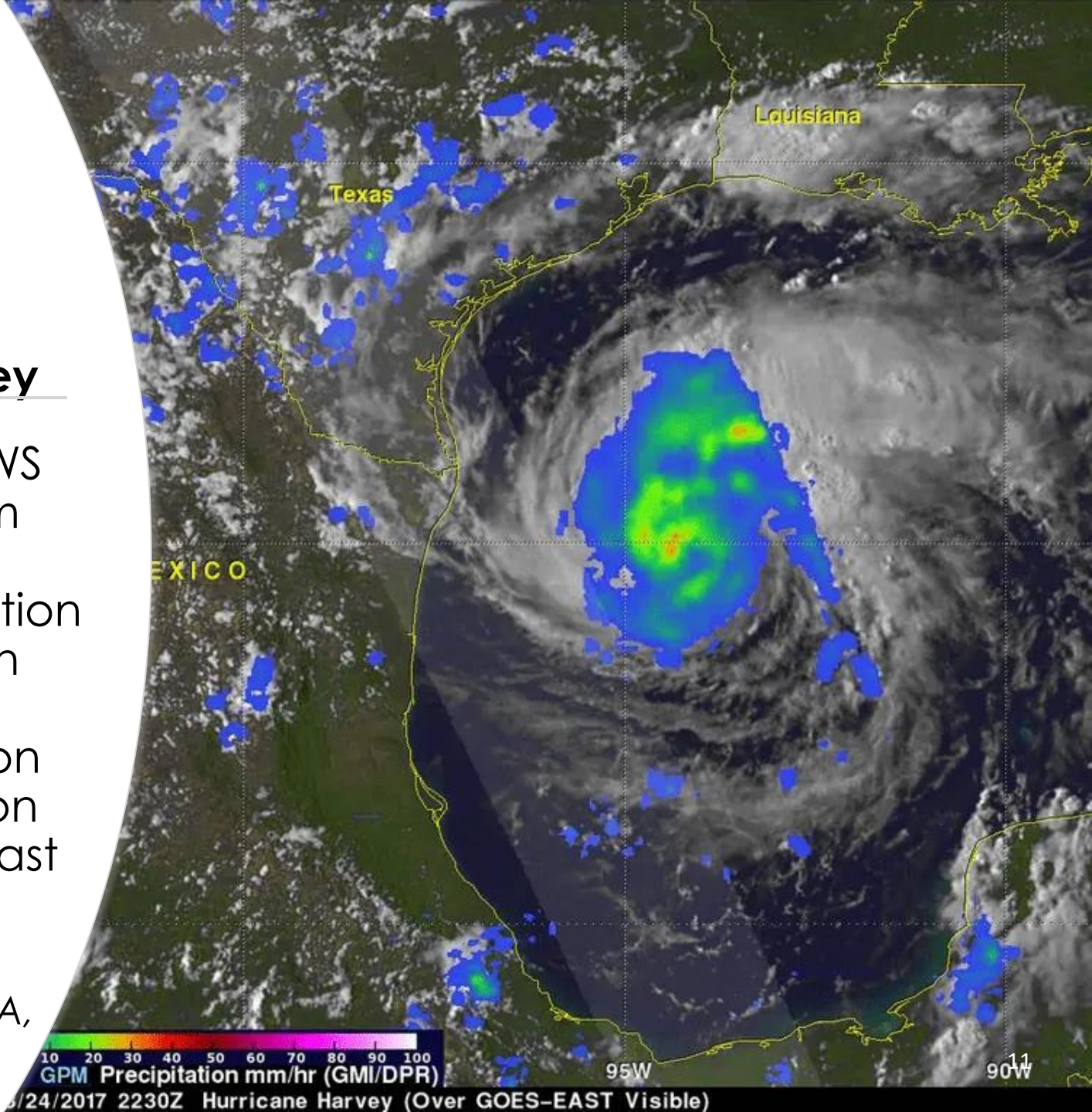
**POES
(AMSU-A)**

23.8 GHz | 31.4 GHz | 50.3 GHz | 52.8 GHz |
 53.596 GHz | 54.4 GHz | 54.94 GHz | 55.5 GHz | 57.290 GHz |
 89 GHz | 157 GHz | 183.31 GHz | 190.311 GHz

Environmental Satellite Information in Action: Hurricane Harvey

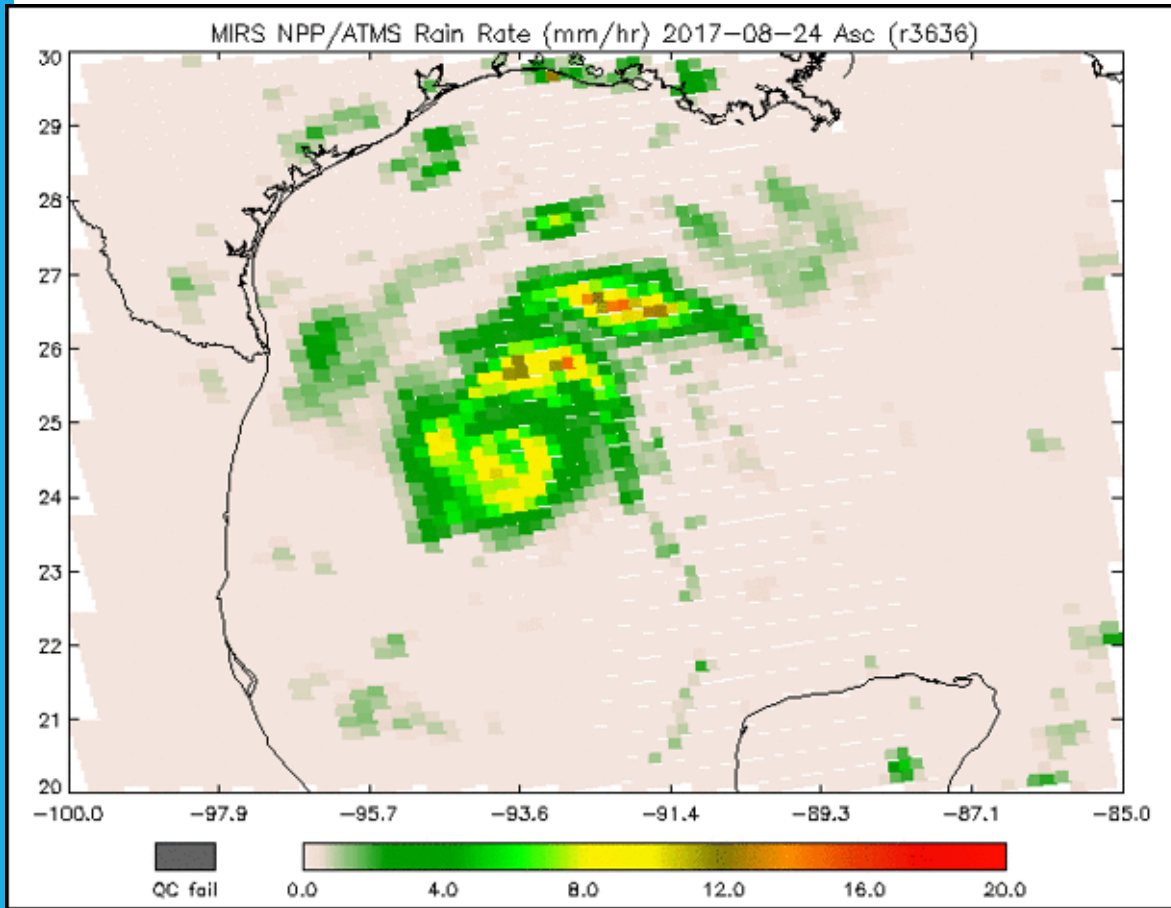
This image SHOWS rainfall rates from the NASA/JAXA Global Precipitation Mission (GPM) on August 24, 2017. GPM Precipitation Radar overlaid on NOAA's GOES-East Visible.

*Image: NASA /JAXA,
Hal Pierce*



Passive Sensors in Action: Hurricane Harvey

This video time loop from 24-27 August 2017 SHOWS a rain rate product using passive microwave data from NOAA's ATMS sensor on the SNPP satellite.



Credit: NOAA NESDIS/STAR MiRS team:
Chris Grassotti, S. Liu, J. Chen, Q. Liu

Passive Satellite Data: Critical to Numerical Weather Prediction

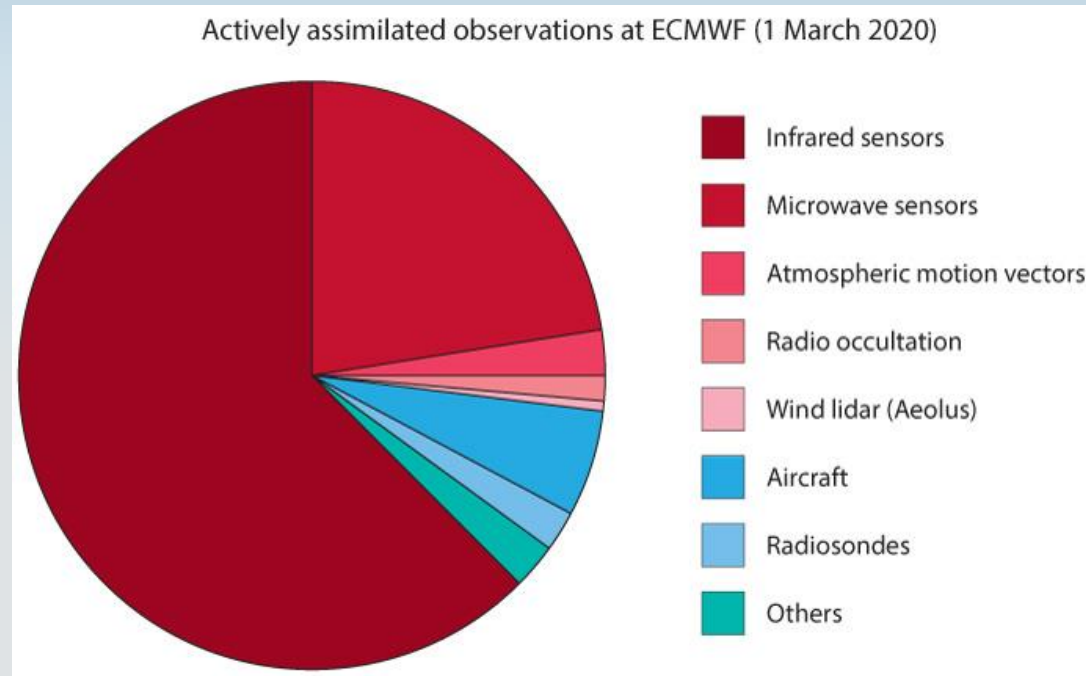


Source: NOAA

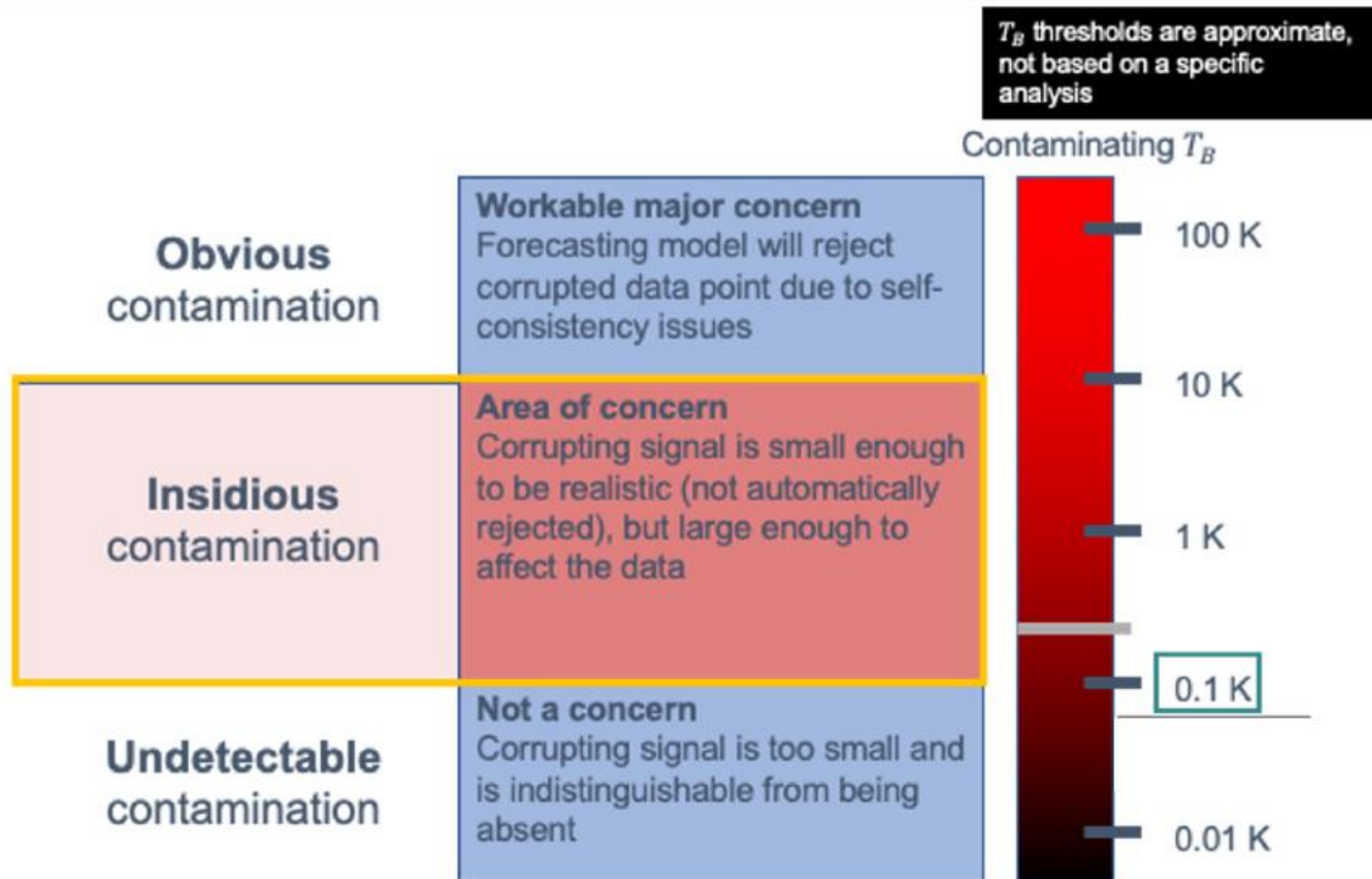
- 99% (approx.) of observations that modeling supercomputers receive originate from satellites
- After QA/QC, 90% (approx.) of observations assimilated are from satellites

- 15- 30% (approx.) of satellite observations assimilated into weather models are from passive microwave sensors

Sources: Jordan Gerth testimony to U.S. House Hearing, July 2021 (above)
Fact sheet: ECMWF's use of satellite observations (right)



Passive Interference Challenges



Source: Testimony by David Lubar to U.S. House of Representatives; Hearing of the Science, Space & Technology Committee; July 2021

FREQUENCY

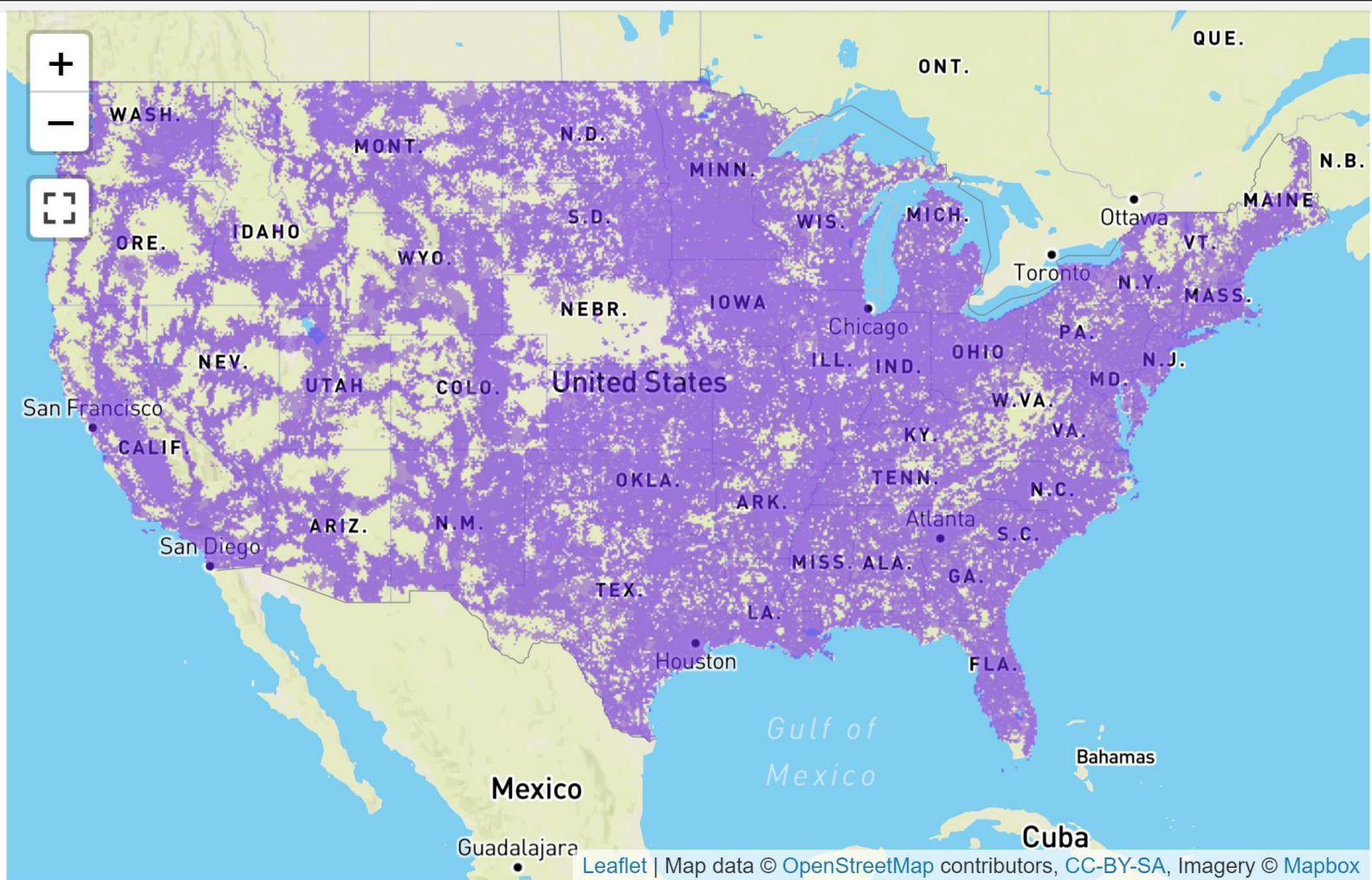
INSTRUMENTS

APPLICATION AREA

23.6-24P	AMSU-A (NOAA/EUMETSAT), ATMS (NOAA), SSMIS (DoD), GMI (NASA), AMR (NASA), MTVZA-GY (Roscosmos), MWRI (CMA)	Total column water vapour
31.3-31.5P 31.5-31.8p	AMSU-A (NOAA/EUMETSAT), ATMS (NOAA), GMI (NASA), MTVZA-GY (Roscosmos)	Total column cloud liquid
36-37p	SSMIS (DoD), GMI (NASA), AMSR-2 (JAXA), MWRI (CMA), CIMR (ESA) (future)	Liquid water path and cloud detection of GMI
50.2-50.4P 52.6-54.25P 54.25-59.3p 59.3-59.5 60.40-61.15 63-63.5	AMSU-A (NOAA/EUMETSAT), ATMS (NOAA), SSMIS (DoD), MWTS-2 (CMA), MTVZA-GY (Roscosmos)	Temperature profile
86-92P	AMSU-A (NOAA/EUMETSAT), ATMS (NOAA), SSMIS (DoD), MWHS-2 (CMA), MTVZA-GY (Roscosmos), MWRI (CMA)	Precipitation
100-102P 109.5-111.8P 114.25-116P 116-122.25p	MWHS-2 (CMA)	
148.5-151.5P 155.5-158.5p 164-167P	ATMS (NOAA), GMI (NASA), MWRI (CMA)	
		Water vapour
		Ice cloud

NO EASY WAY TO MITIGATE LOSS OF THESE OBSERVATIONS

Source: Subset of table from Final Report of Radio-Frequency Interference (RFI) Workshop, 13-14 September 2018. ECMWF



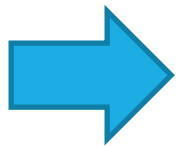
5G Rollout in US: T-Mobile Largest 5G footprint as of Jan 2022

Source: Whistle Out, 5G Coverage Maps Compared: Who Has the Best 5G Coverage in Your Area? January 2022 (<https://www.whistleout.com/CellPhones/Guides/5g-coverage-maps-compared>)



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The Race to 5G in the U.S.

DealBook Briefing: 5G Is the New Arms Race With China

The
New York
Times

28 Jan 2019

Trump says 'America must win' the 5G race.

The Washington Post 18 Apr 2019

The
New York
Times

25 Feb 2019

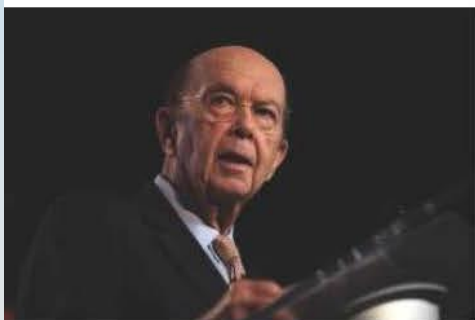
Why Controlling 5G Could Mean
Controlling the World

In the race to dominate the next generation of cellular networks, both the United States and China know there's much more at stake than ultrafast internet.

5G

Weathering the spectrum wars

5G trumps meteorology as FCC rebuffs NASA, NOAA call to halt auction



The U.S. Federal Communications Commission began auctioning off radio frequency



FCC Chairman Ajit Pai, center, denied a last-minute request by Commerce Secretary Wilbur Ross, left, and NASA Administrator Jim Bridenstine, right, to postpone a 5G spectrum auction out of concern for weather satellite interference.

Source:

<https://www.wyden.senate.gov/news/press-releases/wyden-and-cantwell-to-fcc-dont-ignore-nasa-noaa-and-navy-concerns-on-5g-auction>

United States Senate
WASHINGTON, DC 20510

May 13, 2019

Leadership in 5G networks and devices is undoubtedly critical to our economic and national security. However, it does not enhance America's place in this global race for 5G leadership to advocate for standards that do not pass scientific scrutiny in international forums (such as at the International Telecommunications Union's World Radiocommunication Conference 2019) as the FCC has proposed.

In addition, we ask that you provide us with the following information by June 1, 2019:

1. Provide any computer models, assumptions, and analysis that show that it will not impact commercial broadband measurements of water forecasting.

“We write with a straight-forward request: Don't allow wireless companies to operate in a 24 GHz band until vital weather forecasting operations are protected.”

the American people... any final licenses to winning bidders... spectrum until the FCC approves the passive band and Space Administration (NASA) and the National Oceanic and Atmospheric Administration (NOAA) determine are necessary to protect critical water vapor needed to forecast the weather.

In March 2019, the FCC began auctioning spectrum in the 23.6 to 24 GHz band (the 24 GHz band) for future commercial broadband use. NOAA, and members of the American Meteorological Society, have expressed concern that out-of-band emissions from future commercial operations would disrupt the ability to collect water vapor data (23.6 to 24 GHz) that meteorologists rely on for weather forecasting.

Numerous scientists in the U.S. and abroad have expressed concern that allowing substantially more commercial operations in the 24 GHz band would impact the Defense (DOD), public safety of Americans who depend on accurate weather data.

The national security and public safety of Americans who depend on accurate weather data.

Ron Wyden
Ron Wyden
Ranking Member
Senate Committee on Finance

Maria Cantwell
Sincerely,
Maria Cantwell
Ranking Member
Senate Committee on Commerce, Science and Transportation

For more information on this request, please contact Rachel Lang of Senator Cantwell's staff at (202) 224-XXXX.

May 14, 2019

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U.S.

Meteorologists Worry 5G Expansion Could Interfere With Weather Forecasts

As FCC seeks more radio frequencies to support new technology, some worry signals could bleed into satellite readings used to predict hurricanes

May 14, 2019

ars TECHNICA

BIZ & IT TECH SCIENCE POLICY CARS GAMING & CULTURE

5G VS. WEATHER SATELLITES —

5G likely to mess with weather forecasts, but FCC auctions spectrum anyway

FCC auctions 24GHz spectrum despite likely interference with weather satellites.

JON BRODKIN - 5/14/2019, 3:06 PM



WORLD
METEOROLOGICAL
ORGANIZATION

Outcome of WRC-19 November 2019

“This WRC-19 decision has the potential to significantly degrade the accuracy of data collected in this frequency band which would jeopardize the operation of existing Earth observation satellite systems essential for all weather forecasting and warning activities of the national weather services,”

- WMO Secretary-General Petteri Taalas in a written intervention to the conference

**New 5G Wireless Deal Threatens
Accurate Weather Forecasts**



“During the last four years the FCC, I believe, ran roughshod over concerns... on these airwave issues critical to weather data, adjacent to the 24 gigahertz band, critical to systems dependent on GPS and threatened by the Ligado decision.”

*– Statement of Chair Sen. Maria Cantwell (D-WA)
Senate Commerce Committee Hearing on
Nomination of Gina Raimondo as Secretary of
Commerce (27 Jan 2021)*



U.S. HOUSE OF REPRESENTATIVES COMMITTEE ON
SCIENCE, SPACE, & TECHNOLOGY

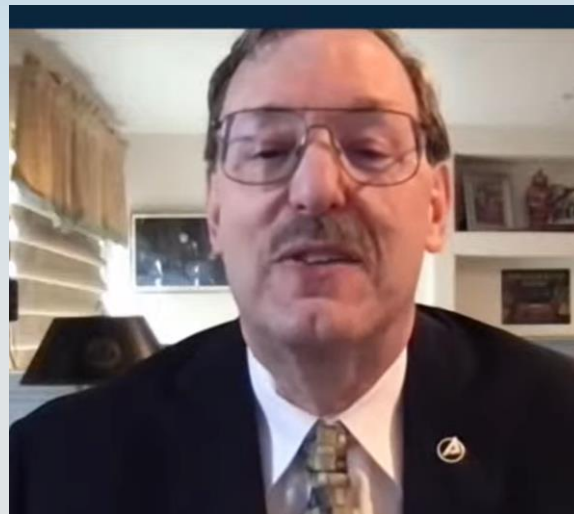
Eddie Bernice Johnson, Chairwoman

Congressional Hearing on 20 July 2021

**SPECTRUM NEEDS FOR OBSERVATIONS
IN EARTH AND SPACE SCIENCES**



Bill Mahoney
NCAR



David Lubar
The Aerospace Corporation



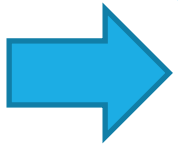
Jordan Gerth
U of WI: SSEC



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What are the “lessons learned” for the *weather enterprise*?

NWA, AMS, AGU and others have participated in past FCC proceedings regarding spectrum allocation

AccuWeather
SUPERIOR ACCURACY™

June 20, 2016
Ms. Marlene D
Federal Comm
445 12th Street,
Washington, Dc

RE: AccuWeather
a Rulemaking It

American Meteorological Society
45 Beacon St.
Boston, MA 02108

10 April 2017
Federal Communications
Ms. Marlene Dortch, Sec
445 12th Street, S.W.
Washington, DC 20554

RE: Written ex p

University of Wisconsin—Madison
Space Science and
Engineering Center
1225 W. Dayton St.
Madison, WI 53706

The Weather Company
An IBM Business

The Weather Company, a
300 Interstate North Park
Atlanta, GA 30339
Mary Glackin, Senior VP.:

June 17, 2016
Federal Communications
Ms. Marlene Dortch, Sec
445 12th Street, S.W.
Washington, DC 20554

RE: Letter in resp

American Meteorological Society
45 Beacon Street
Boston, MA 02108

1 March 2016
Federal Commu:
Ms. Marlene Dor
445 12th Street,
Washington, DC

Re: Ex Pa

National Weather Association
3100 Monitor Avenue, Suite 123
Norman, OK 73072

WMO OMM
World Meteorological Organization
Organisation météorologique mondiale
Organización Meteorológica Mundial
المطلة العالمية للأرصاد الجوية
世界气象组织

Our ref.: 8739-19/OBS/WIS/TTS/RF

Secretariat
7 bis, avenue de la Paix - Case postale 2300
CH 1211 Genève 2 - Suisse
Tel: +41 (0) 22 730 81 11
Fax: +41 (0) 22 730 81 81
wmo@wmo.int - www.wmo.int


Mrs Marlene Dortch, Secretary
Federal Communications Commission (FCC)
455 12th St., S.W.
WASHINGTON, D.C. 20554
USA

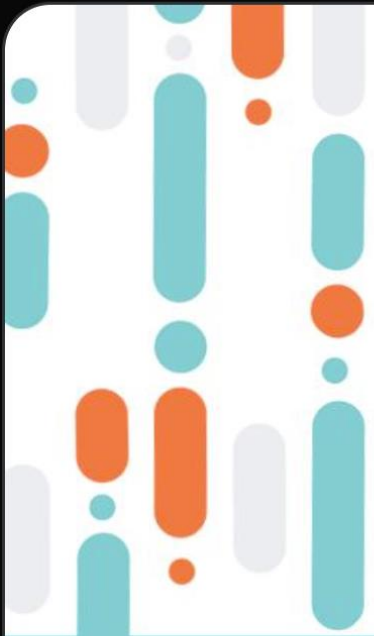
GENEVA, 21 June 2016

Subject: WMO comment in opposition to RM-11681: To update the record on Ligado's request that the FCC initiate a rulemaking to allocate the 1675



CTIA  @CTIA · May 21, 2019

"The dire predictions about the impact of #5G on current weather forecasting are wrong on the merits, on the facts, and on the process." - EVP Brad Gillen on how we can—and will—have 5G and weather forecasting. Read more: ctia.it/2MdJlur 



“All who care about U.S. 5G leadership and good government should encourage the FCC to stay the current course on 24 GHz and commend them for a clean and transparent process to promote 5G and protect our nation’s weather forecasting capabilities.”

- **Brad Gillen**
Executive Vice President





18 January 2022

Transportation

Wireless carriers to limit 5G near airports after airlines warn of major disruptions

AT&T and Verizon are planning to activate new high-speed networks Wednesday but agreed to concessions



BUSINESS

Why 5G Rollout Is Concerning Airlines and Flight-Safety Regulators: What to Know

After delays caused by worries about flight safety, Verizon and AT&T introduced faster internet connection

19 January 2022



NOAA warns of threat to weather forecasts from 5G spectrum

The agency's administrator testified to Congress that the harm to weather models could set forecasters back decades.



Acting NOAA Administrator Neil Jacobs, testifying to the U.S. House Committee on Science, 16 May 2019

“This would degrade the forecast skill by up to 30%,” Jacobs said. “If you look back in time to see when our forecast skill was roughly 30% less than it is today, it’s somewhere around 1980. This would result in the reduction of hurricane track forecasts’ lead time by roughly two to three days.”



U.S. HOUSE OF REPRESENTATIVES COMMITTEE ON
SCIENCE, SPACE, & TECHNOLOGY

Eddie Bernice Johnson, Chairwoman

Bipartisan Letter on 5 November 2021 seeking White House's Office of Science and Technology Policy (OSTP)

“...to prepare a report on strategies for protecting and enabling spectrum access and quality for science and operational applications.

“These findings should influence both the U.S. government's position at international proceedings, such as the World Radiocommunication Conferences (WRCs), and in domestic proceedings at the FCC.”

Goal: Enhancing formal science engagement in future spectrum allocation decision making in U.S.



The Path Forward

What's Needed After 24 GHz?



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- across international borders
- across technical, agency and political levels



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1. Continued weather enterprise coordination on spectrum

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- across technical, agency and political levels

2. Clearer communication to decision makers with better socioeconomic data

- more data denial studies for all spectrum relied upon by the meteorological community



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3. We cannot be afraid to be "political" on these issues *(for those of us who can)*

- the wireless community has a lot of political resources
- this is a political fight as much as a technical one

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RFI 2022

RFI on NWP across the Weather Enterprise
A Case Study on 24 GHz Policy Developments in the U.S.

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Renee@narayanstrategy.com





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